

## General Assembly

Substitute	Bill N	lo.	902
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January	Session,	2009
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## AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE LEGISLATIVE PROGRAM REVIEW AND INVESTIGATIONS COMMITTEE CONCERNING THE SAFETY OF TAXICABS AND LIVERY VEHICLES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 13b-97 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):
- (a) No person, association, limited liability company or corporation 3 4 shall operate a taxicab until such person, association, limited liability 5 company or corporation has obtained a certificate from the 6 Department of Transportation certifying that public convenience and necessity require the operation of a taxicab or taxicabs for 8 transportation of passengers, the acceptance or solicitation of which 9 originates within the territory specified in such certificate except as 10 provided under subsection (d) of this section. No such certificate shall 11 be issued unless the department finds that the person, association, 12 limited liability company or corporation is suitable to operate a taxicab 13 service, after giving due consideration to, at a minimum, the following 14 factors: (1) Any convictions of the applicant under federal, state or 15 local laws relative to safety, motor vehicle or criminal violations; (2) 16 the number of taxicabs to be operated under the certificate; (3) the 17 adequacy of the applicant's financial resources to operate the taxicab 18 service; (4) the adequacy of insurance coverage and safety equipment;

19 and (5) the availability of qualified taxicab operators. The 20 commissioner shall request the state criminal history records check for any person or any officer of any association, limited liability company or corporation applying for such certificate from the State Police Bureau of Identification. The commissioner shall arrange for the fingerprinting of any person or any officer of any association, limited liability company or corporation applying for such certificate and forward the fingerprints to said bureau which shall submit the fingerprints to the Federal Bureau of Investigation for a national criminal history records check for any federal conviction specified in subdivision (1) of this subsection. A fee shall be charged by the 30 commissioner for each such national criminal history records check which shall be equal to the fee charged by the Federal Bureau of Investigation for performing such check. Such certificate shall be issued only after written application, fingerprinting and said criminal history records check for the same has been made and public hearing held thereon. The application shall be accompanied by a fee of eighty-eight dollars and the fee for said criminal history records check. Upon receipt of such application, the department shall fix a time and place of hearing thereon and shall promptly give written notice of the pendency of such application and of the time and place of hearing thereon to such applicant, the mayor of each city, the warden of each borough or the first selectman of each town in which the applicant desires to originate the transportation of such passengers, and to any common carrier operating within the territory specified. Notwithstanding any provision of this subsection, [to the contrary,] the department may, upon receipt of a written application, amend an existing certificate to increase the number of taxicabs which may be operated pursuant to the certificate without holding a hearing on the application, provided the department issues a legal notice of such application in a daily newspaper in accordance with the provisions of section 1-2, gives written notice of the pendency of such application to any common carrier operating within the territory specified and no objection is filed with the department within thirty days of each such notice. With respect to any application filed under the provisions of

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this subsection, the department shall not consider as a ground for denial of a request for an increase in the number of taxicabs to be operated within the territory specified, any number of taxicabs not currently registered with the Commissioner of Motor Vehicles at the time of filing of such application or at the time of any hearing held thereon. Each certificate holder shall pay an annual fee of two hundred 60 dollars per vehicle to cover costs to the department for enforcement of statutory and regulatory provisions applicable to taxicab service certificates.

- (b) Any town, city or borough within which taxicab service is operated or any interested party may bring a written petition to the department with respect to fares, service, operation or equipment or the convenience, protection and safety of passengers and the public. Thereupon, the department may fix a time and place for a hearing upon such petition, and give written notice thereof to the parties in interest at least one week prior to such hearing.
- (c) No certificate shall be sold or transferred until the department, upon written application to it setting forth the purpose, terms and conditions thereof, and after investigation, finds that the purchaser or transferee is suitable to operate a taxicab service after consideration of the factors specified in subsection (a) of this section and approves the same. The application shall be accompanied by a fee of eighty-eight dollars. The department may amend or, for sufficient cause shown, may suspend or revoke any such certificate. The department may impose a civil penalty on any person or any officer of any association, limited liability company or corporation who violates any provision of this chapter or any regulation adopted under section 13b-96 with respect to fares, service, operation or equipment, in an amount not to exceed one [hundred] thousand dollars per day for each violation. Any such person, officer, company or corporation shall be prohibited from submitting any applications concerning a taxicab certificate or service to the department for one year following the date of issuance of an administrative hearing decision that such a violation took place. Prior to the imposition of a civil penalty under this subsection, the

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- 88 department shall provide notice to such person or officer not later than 89 fifteen business days after receipt of information concerning an alleged 90 violation and shall provide an opportunity for a hearing. Any such 91 certificate issued by the department shall remain valid unless 92 suspended or revoked by the department. Any such certificate issued 93 by the Division of Public Utility Control within the Department of 94 Business Regulation prior to October 1, 1979, or by any transit district 95 prior to March 1, 1997, shall remain valid unless suspended or revoked 96 by the Department of Transportation.
- 97 (d) Any person, association, limited liability company 98 corporation which has obtained a certificate under subsection (a) of 99 this section may solicit, receive and discharge taxicab passengers at 100 Bradley International Airport, subject to formal agreement with the 101 Commissioner of Transportation provided such agreement shall not 102 take precedence over its obligation to provide taxicab service within 103 the territory specified in such certificate. Any such person, association, 104 limited liability company or corporation may discharge taxicab 105 passengers received at such airport within a territory other than the 106 territory specified in its certificate. The commissioner may charge and 107 collect a reasonable fee from any such person, association, limited 108 liability company or corporation for the privilege of solicitation of such 109 passengers.
- 110 Sec. 2. Section 13b-99 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2009*):
- 112 (a) Upon the granting of a certificate of public convenience and 113 necessity as provided in section 13b-97, as amended by this act, the 114 holder thereof may apply to the Commissioner of Motor Vehicles for 115 the registration of any taxicab of which he is the owner or lessee and 116 which is to be used as specified in such certificate, and the 117 Commissioner of Motor Vehicles shall have jurisdiction over the 118 registration of any taxicab and its exterior lighting equipment and over 119 the licensing of its operator.

(b) Each such taxicab shall be inspected, [biennially, at the time of renewal of registration of such taxicabl annually, by a dealer or repairer [or limited repairer] licensed and authorized by the Commissioner of Motor Vehicles to perform such inspections. The [commissioner] Commissioner of Motor Vehicles shall set a fee for such an inspection. Each taxicab inspected by such dealer or repairer shall be issued an inspection report on a form provided by the Commissioner of Motor Vehicles. The report shall fully identify the taxicab, the date and time of the inspection, the place of inspection, the result of such inspection and any other information required by the Commissioner of Motor Vehicles. The report shall be signed by the dealer or repairer who performed the inspection. The certificate holder shall submit a copy of such report to the Commissioner of Transportation not later than thirty days following such inspection. The Commissioner of Transportation shall review such reports, following up with any certificate holder whose reports are missing or incomplete. The Commissioner of Transportation shall calculate the pass/fail rates of each such dealer and repairer.

(c) [The commissioner shall publish a list, semiannually, of all persons holding a class B license whose class B license or registration has been suspended. Such list shall be mailed to each person, association, limited liability company or corporation operating a taxicab pursuant to section 13b-97.] Each certificate holder shall conduct quarterly inspections of all taxicabs covered by such certificate and shall keep a record of each such inspection on a form approved by the Commissioner of Transportation. Such records shall be submitted to the Commissioner of Transportation not later than thirty days following such inspection. The Commissioner of Transportation shall review such records in order to determine if such inspections are being conducted and shall take necessary steps to address any records that have not been submitted. The Commissioner of Transportation shall verify that any documented repairs were performed by inspecting a random sample of such vehicles and comparing the results with such quarterly records. The Commissioner of Transportation shall conduct

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- 154 <u>unannounced inspections of taxicabs, at least quarterly without charge,</u>
- at any time during normal business hours. Some inspections shall be
- 156 <u>conducted, jointly, with inspectors of the Department of Motor</u>
- 157 <u>Vehicles.</u>
- 158 (d) Notwithstanding the provisions of section 14-10, the
- 159 <u>Commissioner of Motor Vehicles shall prepare a report containing the</u>
- 160 <u>names and motor vehicle operator</u> license numbers of each person who
- has been issued an operator's license with one or more endorsements,
- authorizing such person to transport passengers in accordance with
- 163 the provisions of section 14-36a, but whose license or any such
- 164 endorsement has been withdrawn, suspended or revoked by the
- 165 Commissioner of Motor Vehicles. The report shall be issued and
- 166 updated periodically in accordance with a schedule to be established
- 167 by the Commissioner of Motor Vehicles. Such report may be
- 168 transmitted or otherwise made available to authorized recipients by
- 169 <u>electronic means. Each certificate holder for two or more taxicabs shall,</u>
- at least monthly, review such report to determine whether its drivers
- 171 continue to be qualified to drive taxicabs. The Department of
- 172 Transportation shall conduct such reviews for certificate holders for a
- single taxicab.
- [(d)] (e) The Commissioner of Motor Vehicles shall adopt
- 175 regulations, in accordance with chapter 54, to carry out the purposes of
- this section. Such regulations shall require written records, on a form
- approved by the commissioner.
- 178 Sec. 3. Section 13b-103 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2009*):
- (a) [(1)] No person, association, limited liability company or
- 181 corporation shall operate a motor vehicle in livery service until such
- 182 person, association, limited liability company or corporation has
- obtained a permit from the Department of Transportation, specifying
- the nature and extent of the service to be rendered and certifying that
- public convenience and necessity will be improved by the operation

and conduct of such livery service. Such permits shall be issued only after a written application for the same has been made and a public hearing has been held thereon.

(b) No such permit shall be issued unless the Department of Transportation finds that the person, association, limited liability company or corporation is suitable to operate a livery service, after giving due consideration to, at a minimum, any convictions of the applicant under federal, state or local laws relative to safety, motor vehicle or criminal violations. The Commissioner of Transportation shall request a state criminal history records check for any person or any officer of any association, limited liability company or corporation applying for such permit from the State Police Bureau of Identification. The commissioner shall arrange for the fingerprinting of any person or any officer of any association, limited liability company or corporation applying for such permit and forward the fingerprints to said bureau which shall submit the fingerprints to the Federal Bureau of Investigation for a national criminal history records check for any federal conviction specified in this subsection. A fee shall be charged by the commissioner for each such national criminal history records check which shall be equal to the fee charged by the Federal Bureau of Investigation for performing such check. Such permit shall be issued only after written application, fingerprinting and said criminal history records check for the same has been made and public hearing held thereon. The application shall be accompanied by a fee of two hundred dollars and the fee for said criminal history records check. Upon receipt of such application [, together with the payment of a fee of two hundred dollars] and fees, the department shall fix a time and place of hearing thereon, within a reasonable time, and shall promptly give written notice of the pendency of such application and of the time and place of such hearing to each applicant, the mayor of each city, the warden of each borough and the first selectman of each town, within which any such applicant desires to maintain an office or headquarters, to any carrier legally operating motor vehicles in livery service within the same territory and to other interested parties as

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[(2)] (c) Notwithstanding the provisions of [subdivision (1) of this subsection] subsection (a) of this section, the department may issue a permit for the operation of vehicles (A) having a capacity of less than eleven adults or to be used exclusively at funerals, weddings, christenings, processions or celebrations, without holding a hearing and certifying that public convenience and necessity would be improved by the operation of such vehicles, or (B) having a capacity of not less than eleven or more than fourteen adults and used for sightseeing and related purposes, without holding a hearing, provided the department issues a legal notice, as provided under section 1-2, of such application and no objection is filed with the department within thirty days of publication of such notice.

[(3)] (d) Notwithstanding the provisions of [subdivision (1) of this subsection subsection (a) of this section, the department may issue a temporary or permanent permit to any person, association, limited liability company or corporation operating a motor vehicle engaged in the transportation of passengers for hire by virtue of a contract with, or a lower tier contract for, any federal, state or municipal agency that (A) is in effect on July 1, 1997, with or without hearing, after a written application for the same has been made and the department has determined that the applicant meets the requirements of subsection [(b)] (g) of this section except with respect to public convenience and necessity, or (B) becomes effective after July 1, 1997, with or without hearing, after a written application for the same has been made and the department has determined that the applicant meets the requirements of subsection [(b)] (g) of this section. Any such permit issued under the provisions of this [subdivision (i)] <u>subsection</u> shall be limited to service provided under any such contract, and [(ii)] with respect to any contract under the provisions of [subparagraph (A) of this subdivision] subsection (a) of this section, shall not authorize a total number of motor vehicles exceeding the number required to provide service existing under such contract on July 1, 1997. [(4)] Notwithstanding the provisions of [subdivision (1) of this subsection] subsection (a) of this

section, the department shall issue to any person who has an intrastate livery permit for at least one year, upon the application of such person, up to two additional vehicle authorizations each year without a hearing and without written notice of the pendency of the application, if all the existing permits held by such person are registered and in use and if there are no outstanding violations or matters pending adjudication against such person. The department shall have thirty calendar days to issue such amended permit.

(e) Each newly registered livery vehicle, regardless of capacity, shall be inspected by the Department of Motor Vehicles. Each livery vehicle shall be inspected, biennially, by a dealer or repairer licensed and authorized by the Commissioner of Motor Vehicles to perform such inspections. The commissioner shall set a fee for such an inspection. Each livery vehicle inspected by such dealer or repairer shall be issued an inspection report on a form provided by the commissioner. The report shall fully identify the vehicle, the date and time of the inspection, the place of inspection, the result of such inspection, and any other information required by the commissioner. The report shall be signed by the dealer or repairer who performed the inspection. No registration of a livery vehicle shall be renewed unless such biennial inspection reports have been submitted to the commissioner.

(f) The Commissioner of Transportation shall conduct unannounced inspections, at least annually, of livery vehicles, without charge, at any time during normal business hours. Some inspections shall be conducted, jointly, with inspectors of the Department of Motor Vehicles. Each livery service permit holder shall pay an annual fee of two hundred dollars per vehicle to cover costs to the department for enforcement of statutory and regulatory provisions applicable to livery service permits. Notwithstanding the provisions of section 14-10, the Commissioner of Motor Vehicles shall prepare a report containing the names and motor vehicle operator license numbers of each person who has been issued an operator's license with one or more endorsements, authorizing such person to transport passengers in accordance with the provisions of section 14-36a, but whose license or any such

endorsement has been withdrawn, suspended or revoked by the commissioner. The report shall be issued and updated periodically in accordance with a schedule to be established by the commissioner. Such report may be transmitted or otherwise made available to authorized recipients by electronic means. Each permit holder for two or more livery vehicles shall, at least monthly, review such report to determine whether its drivers continue to be qualified to drive livery vehicles. The Department of Transportation shall conduct such reviews for permit holders for a single livery vehicle.

[(b)] (g) In determining whether or not such a permit will be granted, the Department of Transportation shall take into consideration the present or future public convenience and necessity for the service the applicant proposes to render, the suitability of the applicant or the suitability of the management if the applicant is a limited liability company or corporation, the financial responsibility of the applicant, the ability of the applicant efficiently and properly to perform the service for which authority is requested and the fitness, willingness and ability of the applicant to conform to the provisions of this chapter and the requirements and regulations of the department under this chapter.

[(c)] (h) Any interested party may bring a written petition to the Department of Transportation in respect to fares, service, operation or equipment, or the convenience, protection and safety of the public with regard to any carrier operating a motor vehicle in livery service. Thereupon, the department may fix a time and place for a hearing upon such petition and give notice thereof. No permit shall be sold or transferred until the department, upon written application to it setting forth the purpose, terms and conditions thereof and accompanied by a fee of two hundred dollars, after investigation, approves the same. The department may amend or, for sufficient cause shown, may suspend or revoke any such permit. The department may impose a civil penalty on any person or any officer of any association, limited liability company or corporation who violates any provision of this chapter or any regulation adopted under section 13b-102 with respect to fares,

- 322 service, operation or equipment, in an amount not to exceed one 323 thousand dollars per day for each violation. Any such person, officer, 324 company or corporation shall be prohibited from submitting any applications concerning a livery vehicle permit to the department for 325 326 one year following the date of issuance of an administrative hearing 327 decision that such a violation took place. Prior to the imposition of a 328 civil penalty under this subsection, the department shall provide notice 329 to said person or officer no later than fifteen business days after receipt 330 of information concerning an alleged violation and shall provide an 331 opportunity for a hearing.
- [(d)] (i) The owner or operator of each motor vehicle in livery service shall display in such vehicle such permit or a memorandum thereof.
  - [(e)] (j) Any person who holds him or herself out to be the operator of a motor vehicle in livery service who has not received a permit under this section or with the intent to injure or defraud another shall be guilty of a class B misdemeanor.
- Sec. 4. Subsection (d) of section 14-100a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 341 October 1, 2009):
  - (d) (1) Any person who transports a child six years of age and under or weighing less than sixty pounds, in a motor vehicle on the highways of this state shall provide and require the child to use a child restraint system approved pursuant to regulations adopted by the Department of Motor Vehicles in accordance with the provisions of chapter 54. Any person who transports a child seven years of age or older and weighing sixty or more pounds, in a motor vehicle on the highways of this state shall either provide and require the child to use an approved child restraint system or require the child to use a seat safety belt. As used in this subsection, "motor vehicle" does not mean a bus having a tonnage rating of one ton or more. Failure to use a child restraint system shall not be considered as contributory negligence nor shall

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such failure be admissible evidence in any civil action.

- (2) Any person who transports a child under one year of age or weighing less than twenty pounds in a motor vehicle on the highways of this state shall provide and require the child to ride rear-facing in a child restraint system approved pursuant to regulations that the Department of Motor Vehicles shall adopt in accordance with the provisions of chapter 54.
- (3) Notwithstanding the provisions of subdivision (1) of this subsection, any person who transports a child four years of age or older in a student transportation vehicle, as defined in section 14-212, on the highways of this state shall either provide and require the child to use an approved child restraint system or require the child to use a seat safety belt. Any person who transports a child under four years of age weighing less than forty pounds in a student transportation vehicle on the highways of this state shall provide and require the child to use a child restraint system approved pursuant to regulations adopted by the Department of Motor Vehicles in accordance with the provisions of chapter 54.
- (4) No person shall restrain a child in a booster seat unless the motor vehicle is equipped with a safety seat belt that includes a shoulder belt and otherwise meets the requirement of subsection (b) of this section.
- (5) Any person who violates the provisions of subdivision (1), (2), (3) or (4) of this subsection shall, for a first violation, have committed an infraction; for a second violation, be fined not more than one hundred ninety-nine dollars; and, for a third or subsequent violation, be guilty of a class A misdemeanor. The commissioner shall require any person who has committed a first or second violation of the provisions of this subsection to attend a child car seat safety course offered or approved by the Department of Motor Vehicles. The commissioner may, after notice and an opportunity for a hearing, suspend for a period of not more than two months the motor vehicle operator's license of any person who fails to attend or successfully

386 complete the course.

(6) As used in this subsection "person" shall not include the operator
of a taxicab and "motor vehicle" shall not include a taxicab.

Sec. 5. (*Effective from passage*) Not later than July 1, 2009, the Commissioner of Transportation shall employ or reassign the equivalent of two additional full-time employees to work in the Regulatory and Compliance Unit, at least one of whom shall be an inspector.

This act shall sections:	ll take effect as follows and	shall amend the following
Section 1	October 1, 2009	13b-97
Sec. 2	October 1, 2009	13b-99
Sec. 3	October 1, 2009	13b-103
Sec. 4	October 1, 2009	14-100a(d)
Sec. 5	from passage	New section

## Statement of Legislative Commissioners:

In section 3(b), the reference to "<u>subsection</u> (a) of this section" was changed to "<u>this subsection</u>" for accuracy.

PRI Joint Favorable Subst. C/R TRA

TRA Joint Favorable Subst.-LCO